



**BlueCross
BlueShield
Association**

An Association of Independent
Blue Cross and Blue Shield Plans

NCVHS Standards Subcommittee Claims Attachments Hearing

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A national federation of 39 independent, community-based and locally operated Blue Cross and Blue Shield companies (“Plans”) that collectively provide healthcare coverage for more than 99 million – one-in-three – Americans.

Question 1:

Which are the most common business/administrative areas that require the submission of 'attachments' or additional supportive medical documentation (for example, Claims, Eligibility, Referral Authorization, workers' compensation, etc)?

- Prior authorization of services
- Supporting information for claims adjudication

Question 2:

Which are the top 10 situations that require the cover the vast majority (over 80 or 90%) of the instances where submission of additional supportive medical documentation (attachments) is needed (i.e., for claims – ambulance runs, others)?

- Medical necessity determination, e.g. whether it was cosmetic, medical policy, by procedure code
- Not Otherwise Classified (NOC) procedure reported
- Unusual circumstances identified, Modifier 22
- Medical criteria under specific member contract benefits

Question 3:

How are requests for submission of attachments currently handled (i.e., letter, claim/transaction reject, electronic request, via phone, fax, electronic transaction using 277CA, etc)?

- Letter
- Electronic mail
- Facsimile

Question 4:

What are the ways you are currently responding/submitting (for providers) or receiving (for payers) attachments and additional supportive medical documentation?

- Receive through mail, courier, etc.
 - Hard copy reports
 - X-ray and diagnostic images
- Some receipt through facsimile:
 - Reports
 - Picture images
- Limited use of electronic transactions, e.g. ASC X12N Additional Information to Support a Health Care Claim or Encounter (275)
 - Reports
 - Images, e.g. JPEGs

Question 5:

Which types of attachments are or can be done as 'unsolicited' attachments? What are the implications (including privacy) of submitting attachments/additional medical information in an unsolicited manner?

- Support only by trading partner agreement for clearly defined situations
 - must be clearly defined, e.g. presence of a NOC procedure code
 - Instances that always require additional information
- Avoids transfer and receipt of large volumes of PHI/PII

Question 6:

What are the needs/requirements (business, regulatory) for provider signature/authentication on attachments?

- Plans rely on trading partner agreements and provider contracts for verification and authentication of providers currently
- New business models, e.g. exchanging data through a health information exchange (HIE), will require incorporating electronic or digitized signature or some other authentication method

Question 7:

What are your perspectives on structured data messages and non-structure data messages for the submission of attachments? (i.e., inability to do auto-adjudication when data is not submitted in structured format)?

- Would allow greater auto-adjudication and attachment processing
- Start with unstructured data exchange as it provides value and efficiencies

Question 8:

What are other specific needs/requirements on attachments that are relevant to the development/use of content standards?

- Data in existing standards should be considered prior to determining need for mandated attachments
 - Implementation of ICD-10 may provide some data missing currently
 - New version of the administrative standards requires reviewing against previously identified missing data
- Modifications to existing standards may be a way to avoid need for attachments
- Leverage SDOs' review of potentially overlapping data to conduct a more thorough review prior to a mandate

Question 9:

What are your perspectives on 'human' vs. 'computer' types of attachments?

- Human versus computer is closely tied to structured versus unstructured data
- Human-readable received electronically affords value by reducing receipt time
- Movement towards computer-readable would create additional efficiencies in processing

Question 10:

What are your perspectives/practices regarding requiring a specific data element, rather than a full document (for example, requiring a specific lab reading rather than the entire lab results)?

- Full documents
 - Current approach
 - Providers do not have to extract pieces of data
 - Need greater standardization around data requirements
 - Supports data being viewed in context

Question 11:

What are the areas where national standard business rules/operating rules for requiring /submitting attachments would be most beneficial?

- Guidance for timing of submissions
 - How soon after receipt of a request for additional information is received by a provider should the information be sent to the payer
 - How soon after a claim is received by a payer should a request for additional information be sent to a provider.
 - Unique timing rules for unsolicited attachments would also be important to address specific situations such as rejecting the claim transaction separate from receipt of the unsolicited attachment
- Prioritize base standard identification followed by stakeholder collaboration to identify situations that would lead to administrative efficiencies through operating rules

Question 12:

What are your perspectives on the source of data: In many cases, data being requested or needed to be included as an attachment resides on the electronic health record, rather than the administrative system; in other cases, the data is in other systems outside of EHRs or administrative systems?

- Multiple sources of data are acceptable
- Standard formats and vocabularies must be used
 - Key to ability to understand the data being exchanged
- Standards and operating rules must be the same across all data sources

Conclusion

- Supports moving to greater electronic exchange in healthcare, but three things must happen to achieve positive ROI
 - Process must be manageable
 - Start simply e.g. unstructured data, human-readable data exchange first to establish the exchange pipeline
 - Move to more robust data at a later time
 - HHS must factor in the many other mandates and initiatives on the IT agenda that, like claims attachments, will necessitate significant systems changes
 - Full stakeholder participation across all transactions
- BCBS Companies are committed to doing their part to work with providers and federal, state and local industry groups to try to improve the return on investment for HIPAA